

County Council

12 September 2017

Agenda

Declarations of Interest

The duty to declare.....

Under the Localism Act 2011 it is a criminal offence to

- (a) fail to register a disclosable pecuniary interest within 28 days of election or co-option (or re-election or re-appointment), or
- (b) provide false or misleading information on registration, or
- (c) participate in discussion or voting in a meeting on a matter in which the member or co-opted member has a disclosable pecuniary interest.

Whose Interests must be included?

The Act provides that the interests which must be notified are those of a member or co-opted member of the authority, **or**

- those of a spouse or civil partner of the member or co-opted member;
- those of a person with whom the member or co-opted member is living as husband/wife
- those of a person with whom the member or co-opted member is living as if they were civil partners.

(in each case where the member or co-opted member is aware that the other person has the interest).

What if I remember that I have a Disclosable Pecuniary Interest during the Meeting?.

The Code requires that, at a meeting, where a member or co-opted member has a disclosable interest (of which they are aware) in any matter being considered, they disclose that interest to the meeting. The Council will continue to include an appropriate item on agendas for all meetings, to facilitate this.

Although not explicitly required by the legislation or by the code, it is recommended that in the interests of transparency and for the benefit of all in attendance at the meeting (including members of the public) the nature as well as the existence of the interest is disclosed.

A member or co-opted member who has disclosed a pecuniary interest at a meeting must not participate (or participate further) in any discussion of the matter; and must not participate in any vote or further vote taken; and must withdraw from the room.

Members are asked to continue to pay regard to the following provisions in the code that *“You must serve only the public interest and must never improperly confer an advantage or disadvantage on any person including yourself”* or *“You must not place yourself in situations where your honesty and integrity may be questioned.....”*.

Please seek advice from the Monitoring Officer prior to the meeting should you have any doubt about your approach.

List of Disclosable Pecuniary Interests:

Employment (includes *“any employment, office, trade, profession or vocation carried on for profit or gain”*.), **Sponsorship, Contracts, Land, Licences, Corporate Tenancies, Securities.**

For a full list of Disclosable Pecuniary Interests and further Guidance on this matter please see the Guide to the New Code of Conduct and Register of Interests at Members’ conduct guidelines.

<http://intranet.oxfordshire.gov.uk/wps/wcm/connect/occ/Insite/Elected+members/> or contact Glenn Watson on **07776 997946** or glenn.watson@oxfordshire.gov.uk for a hard copy of the document.

If you have any special requirements (such as a large print version of these papers or special access facilities) please contact the officer named on the front page, but please give as much notice as possible before the meeting.

To: Members of the County Council

Notice of a Meeting of the County Council

Tuesday, 12 September 2017 at 10.30 am

Council Chamber, County Hall, Oxford OX1 1ND



P.G. Clark
Chief Executive

September 2017

Committee Officer: **Deborah Miller**
Tel: 07920 084239; E-Mail: deborah.miller@oxfordshire.gov.uk

In order to comply with the Data Protection Act 1998, notice is given that Items 3, 7 and 8 will be recorded. The purpose of recording proceedings is to provide an *aide-memoire* to assist the clerk of the meeting in the drafting of minutes.

Members are asked to sign the attendance book which will be available in the corridor outside the Council Chamber. A list of members present at the meeting will be compiled from this book.

A buffet luncheon will be provided

AGENDA

1. Minutes (Pages 1 - 36)

To approve the minutes of the meeting held on 11 July 2017 (**CC1**) and to receive information arising from them.

2. Apologies for Absence

3. Declarations of Interest - see guidance note

Members are reminded that they must declare their interests orally at the meeting and specify (a) the nature of the interest and (b) which items on the agenda are the relevant items. This applies also to items where members have interests by virtue of their membership of a district council in Oxfordshire.

4. Official Communications

5. Appointments

To make any changes to the membership of the Cabinet, scrutiny and other committees on the nomination of political groups.

6. Petitions and Public Address

7. Questions with Notice from Members of the Public

8. Questions with Notice from Members of the Council

9. Report of the Cabinet (Pages 37 - 40)

Report of the Cabinet Meeting held on 18 July 2017 (**CC9**).

10. Treasury Management 2016/17 Outturn (Pages 41 - 58)

Report by Director of Finance (**CC10**).

The report sets out the Treasury Management activity undertaken in the financial year 2016/17 in compliance with the CIPFA Code of Practice. The report includes Debt and Investment activity, Prudential Indicator Outturn, Investment Strategy, and interest receivable and payable for the financial year.

Council is RECOMMENDED to note the Council's Treasury Management Activity in 2016/17.

11. Oxfordshire Minerals & Waste Local Plan: Part 1 - Core Strategy - Inspector's Report and Adoption (Pages 59 - 440)

Report by the Director for Planning and Place (**CC11**).

The County Council has a statutory duty to prepare a new Oxfordshire Minerals and Waste Local Plan, to provide an effective planning strategy and policies for the supply of minerals and management of waste in the county, consistent with

environmental, social and economic needs, to replace the existing Minerals and Waste Local Plan which was adopted in 1996. The Oxfordshire Minerals and Waste Local Plan: Part 1 – Core Strategy (the Plan) was approved by the County Council in March 2015 and submitted for independent examination by a planning inspector in December 2015. Following a hearing held in September 2016, the Inspector issued an Interim Report.

The Interim Report provided the Inspector's conclusions on the amounts of provision that need to be made for mineral working and waste management over the Plan period to 2031. He concluded that the provision for mineral working should be as the Council proposed in the submitted Plan, based on the Local Aggregate Assessment 2014. The Interim Report also covered certain legal and procedural matters, including the need for further Strategic Environmental Assessment / Sustainability Appraisal (SEA/SA) work to be undertaken and stated that modifications to the Plan needed to be proposed.

The further SEA/SA work required was undertaken and a comprehensive new SEA/SA report prepared. Proposed modifications to the Plan were drafted in response to the Inspector's Interim Report and in the light of representations made on the Plan and discussion at the examination hearing and the further SA/SEA work. Following agreement by Cabinet in January 2017, the proposed modifications and the new SEA/SA report were published for public consultation in February 2017.

All responses to this consultation that were received by the Council were passed to the Inspector. The Inspector considered these responses and issued his Final Report on the examination of the Plan on 15 June 2017. The Inspector concludes that the Plan as submitted has a number of deficiencies in respect of soundness and legal compliance, which means that he recommends non-adoption of it as submitted, but that with his recommended main modifications the Plan satisfies legal requirements and meets the criteria for soundness and is capable of adoption.

The Inspector's Final Report confirms the findings of his Interim Report. His recommended main modifications are largely the same as the Council's proposed modifications that were published in February 2017 but he has made a small number of alterations to bring certain policies into line with national policy and ensure soundness of the Plan. The Council may now adopt the Plan but may only do so with the main modifications recommended by the Inspector and any additional modifications that do not affect the policies. A schedule of additional modifications has been drawn up. Adoption of the Plan requires a resolution of the Council. The Cabinet, on 18 July 2017, resolved to recommend to Council that the Core Strategy with the main modifications recommended by the Inspector and necessary additional modifications be adopted.

Council is RECOMMENDED to:

- (a) adopt the Oxfordshire Minerals and Waste Local Plan: Part 1 – Core Strategy with the main modifications recommended by the Inspector in his final report (Appendix B) at Annex 3B, the additional modifications at Annex 4 and any further minor additional modifications made under b) i below, in accordance with the Planning and Compulsory Purchase Act 2004 section 23(3) (as amended);***

- (b) **authorise the Director for Planning & Place to:**
- (i) **make any further minor additional modifications which may be necessary, such as formatting changes and typographical corrections, in order to publish the plan; and**
 - (ii) **carry out the steps required by The Town and Country Planning (Local Planning) (England) Regulations 2012, Regulation 26 for making the plan and other documents and information publically available and notifying specified persons as soon as reasonably practicable after the plan is adopted.**

MOTIONS WITH NOTICE FROM MEMBERS OF THE COUNCIL

WOULD MEMBERS PLEASE NOTE THAT ANY AMENDMENTS TO MOTIONS WITH NOTICE MUST BE PRESENTED TO THE PROPER OFFICER IN WRITING BY 9.00 AM ON THE MONDAY BEFORE THE MEETING

12. Motion from Councillor Liz Leffman

“This Council notes that in spite of repeatedly advertising vacancies, the Oxfordshire Clinical Commissioning Group has been unable to recruit enough GPs and other clinical staff to meet local need.

Many patients now have to wait for at least 4 weeks for a non-emergency appointment with their GP. This is in part due to the difficulty of attracting GP’s to serve in rural areas, especially where house prices are high and GP premises require significant investment. It is a problem shared with other counties, and is acknowledged by the SPARSE Rural Group of the Rural Services Network, which has given backing to a proposal to offer GPs a “rural weighting” as part of their remuneration. Similar to the accepted practice of ‘London weighting’, such a scheme would aim to attract the needed physicians and in turn facilitate better provision of health services across the county.

This Council believes that a “rural weighting” is needed in order to attract GPs to the county and relieve pressure on accident and emergency services. This Council therefore asks the Leader of the Council to request Oxfordshire MPs to lobby the Secretary of State for Health to introduce a scheme of ‘rural weighting’ for GPs who accept positions in rural counties such as Oxfordshire.”

13. Motion from Councillor Mark Cherry

"Oxfordshire County Council Highways Department needs at least £165 million pounds to get Oxfordshire roads fit for purpose. Unfortunately though, it has to work with a highways budget for Oxfordshire roads of around £20 million a year.

Council asks the leader of Oxfordshire County Council write to the Minister for Transport to ask that he give urgent consideration to the importance of extra funding for our failing roads in Oxfordshire.”

14. Motion from Councillor Emma Turnbull

Oxfordshire has a growing number of children identified as having complex social, emotional and mental health needs. Some of these children have experienced conflict and need specialist psychological assessment, counselling or therapy to help them through the crisis and rebuild their lives.

The local CAMHS has been struggling to meet the needs of these young people. Figures for June 2017 show that only 53% of young people get their first routine appointment within 12 weeks of referral (target is 75%). There are currently 1,114 children waiting to access mental health services in Oxfordshire.

The CAMHS provides excellent care, but is a service currently unable to offer quick, flexible intervention to help young people in distress. This is having a detrimental effect on schools, which lack the expertise, training and resources to manage their pupils' complex needs.

There is a real, growing need to provide young people in distress with access to one-to-one or group-based specialist services that help alleviate trauma and build resilience while they wait for longer term assessment. These services should be freely accessible to young people through the locality teams working from our family and children's centres.

This Council, recognising this need, calls on Cabinet to set up a specialist emotional and mental wellbeing service and allocate the necessary funds for it in the 2018 budget. This service would complement and support the mental health awareness work that is being done in schools, but would focus on providing rapid, flexible support for young people in distress.

15. Motion from Councillor John Sanders

"This Council welcomes in principle the Government's announcement that it intends to ban the production of diesel and petrol-driven cars by the year 2040 in order to reduce the effects of air pollution on public health. Recognising that, in the meanwhile, it is incumbent on all councils to play their part in reducing air pollution.

This Council instructs the Cabinet to co-operate with all Oxfordshire's district councils urgently to identify measures that will reduce such pollution. In particular, Council calls on Cabinet to propose a councillor-led inter-council Air Pollution Action Group to produce plans for zero-emission or low-emission zones in areas of high air pollution such as in Oxford, Banbury and Didcot and to restrict the access of polluting traffic in such areas."

16. Motion from Councillor Jamila Begum Azad

"We all have right to be treated without discrimination. I am gravely concerned with reports of significant increase in racially motivated crimes in Oxford, and across the County. This Council takes pride in Oxfordshire's diversity and Community cohesion

and condemns all acts of racism, islamophobia, xenophobia and homophobia. This Council is committed to work with all our partners to challenge prejudice.

All Hate Crimes are wrong, but that which is motivated by hatred and prejudice because of race, faith, sexual orientation or Gender identity are particularly offensive. In Britain today we are from rich mix of race, culture, believes, attitudes and life styles. Tackling hate crimes matters because of the damage it causes to the victim and his/her family, also effectively tackling it can help foster strong and positive relations between different section of community and support community cohesion.

The lead from tackling hate crimes must come from local level, with professionals, the voluntary sector and communities working together to deal with local issues. This Council asks the Leader of Oxfordshire County Council to write to the Prime Minister with a request for an independent review of hate crime legislation, including measures to tackle online hatred and abuse.”

17. Motion from Councillor Kirsten Johnson

“Oxfordshire’s growing population includes increasing numbers of both very young people and those of retirement age. Both groups are key users of public transport and especially buses. Public transport has proven environmental benefits in supporting the county’s move towards a low-carbon future.

The Council calls on Cabinet to work towards:

- a set of principles whereby every resident has access to daily public transport. Not only would this help promote the development of communities, integrate society and allow both young and old to reside anywhere in the county, it would also be in line with the Local Transport Plan whereby “accessible bus connections will enable disabled people, the elderly and those unable to drive to travel more.”
- creating a spider-web of bus networks within the county, with key hubs linking the strands. These hubs, serving the rural villages, would be intrinsic to connecting our towns and Oxford city. The buses would range in sizes, from minivans to full-scale buses, depending on demand.

This Council instructs Cabinet to write to bus companies encouraging them to use fares from high-use runs to subsidise those of less use within the hub network. All bus services should be frequent and reliable. As franchises come to an end, tenders should be sought from companies to run inclusive networks, with profit from high-use routes subsidising low-use. Co-operative, mutual and social enterprise models should be encouraged in providing these services with new technological solutions, for example app-based hail-n-ride, can be part of the solution.”

Pre-Meeting Briefing

There will be a pre-meeting briefing at County Hall on **Monday 10 September at 10.15 am** for the Chairman, Vice-Chairman, Group Leaders and Deputy Group Leaders